

## Message Text

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C O N F I D E N T I A L USNATO 4383

E.O. 11652: GDS 12-31-80

TAGS: PFOR, NATO, AFIN

SUBJECT: SURVIVABILITY OF THE NATO HEADQUARTERS

REF: STATE 167640 NOTAL

SUMMARY: AT AUGUST 13 MEETING OF AD HOC COMMITTEE ON SUBJECT, CHAIRMAN (PANS) GAINED CONSENSUS FROM ALLIES THAT COST-EFFECTIVENESS STUDY SHOULD BE FUNDED FROM THE INFRASTRUCTURE BUDGET. HE ASKED US REP (MCAULIFFE) TO SEEK WASHINGTON INSTRUCTIONS CONCERNING FUNDING OF STUDY FROM THIS SOURCE. ACTION REQUESTED: WASHINGTON GUIDANCE. END SUMMARY.

1. PANS) LED OFF MEETING WITH REFERENCE TO US LETTER CIRCULATED TO AD HOC COMMITTEE ON AUGUST 2 WHICH DREW ON GUIDANCE CONTAINED REFTEL. LETTER NOTED THAT THE US HAS NO OBJECTION TO FINANCING OF COST-EFFECTIVENESS STUDY, EXAMINING BOTH PROTECTION AT EVERE AND RELOCATION OPTIONS, BY OTHER NATO MEMBERS BUT WILL BE UNABLE TO MAKE A CIVIL BUDGET CONTRIBUTION IN 1974 OR 1975 FOR THIS PURPOSE. PANS) NOTED THAT CONFIDENTIAL

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FUNDS FOR PROJECTS OF THIS TYPE USUALLY ARE UNDER THE INFRASTRUCTURE BUDGET AND ASKED US REP'S VIEWS ON FINANCING OF STUDY.

2. IN REPLY MCAULIFFE DREW ON REFTEL AND CONFIRMED THAT CIVIL BUDGET LIMITATIONS PRECLUDE A US CONTRIBUTION FOR THIS PURPOSE IN 1974 OR 1975. CONCERNING THE INFRASTRUCTURE BUDGET SUGGESTION, MCAULIFFE REPORTED THAT IF ALL OTHER ALLIES ADVOCATE INFRASTRUCTURE FUNDING, AS SUGGESTED BY PANSA, WASHINGTON WOULD REASSESS THIS MATTER.

3. FRENCH REP (CARRAUD) FOUND THIS TO BE A "PERFECTLY REASONABLE" APPROACH, POINTING OUT THAT THE COMMITTEE SHOULD FIND SOME MEANS OF FINANCING THE STUDY BY THE ACTUAL SOURCE OF FUNDS WAS UNIMPORTANT. UK REP (STAPLES) COCURRED, REMARKING THAT THE INFRASTRUCTURE BUDGET WAS THE MORE APPROPRIATE SOURCE. PANSA THEN GAINED CONSENSUS FROM OTHER ALLIES THAT INFRASTRUCTURE FUNDS SHOULD BE USED AND ASKED THAT MCAULIFFE SEEK WASHINGTON VIEWS.

4. MCAULIFFE POINTED OUT THAT US AUTHORITIES WOULD NOT OBJECT TO OTHER ALLIES FUNDING THE STUDY OR EVEN ACTUAL CONSTRUCTION WITHOUT U.S. FINANCIAL PARTICIPATION. HOWEVER, THE US PREFERS THE RELOCATION ALTERNATIVE. IN THIS CONNECTION, US HAS NOTED THAT NEITHER THE NETHERLANDS NOR BELGIUM HAS BEEN ABLE TO NOMINATE RELOCATION SITES. STILL, THE US REMAINS INTERESTED IN RELOCATION SITES ON THE CONTINENT OF EUROPE; AND MCAULIFFE ASKED IF, AT THE NEXT MEETING, NORWAY AND PORTUGAL COULD IDENTIFY POSSIBLE RELOCATION SITES IN THEIR COUNTRIES. CONCERNING THE INFRASTRUCTURE BUDGET, MCAULIFFE NOTED THAT ALLIES HAVE NOT YET RESOLVED THE LEVEL OF THIS BUDGET FOR THE NEXT FIVE YEARS AND THAT HEAVY DEMANDS EXIST FOR INFRASTRUCTURE FUNDING. ON A PERSONAL BASIS, HE NOTED THAT US AUTHORITIES ARE CONCERNED LEAST INFRASTRUCTURE FUNDING BE DIVERTED TO THIS PROJECT TO DETRIMENT OR DELAY OF MANY PRESSING MILITARY REQUIREMENTS ALREADY IDENTIFIED BY MNC'S.

5. DANISH REP (VILLADSEN) ASKED PANSA IF RELOCATION TO NORWAY OR OTHER DISTANT SITES HAD NOT BEEN EXAMINED AS PART OF THE COUNCIL OPERATIONS AND EXERCISE COMMITTEE (COEC) REPORT ON SURVIVABILITY OF THE NATO HEADQUARTERS. HE NOTED THAT CONFIDENTIAL

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AFNORTH DOES HAVE AN IMPRESSIVE HARDENED FACILITY. DIRECTOR OF COUNCIL OPERATIONS AND COMMUNICATIONS (MACBRIEN) REPLIED THAT THE COEC HAD CONSIDERED SUCH LOCATIONS BUT REJECTED THEM AS BEING TOO FAR AWAY AND THAT BELGIUM OR THE NETHERLANDS WERE THE ONLY SUITABLE AREAS. MACBRIEN SAW "ALL KINDS OF PROBLEMS" IN RELOCATING TO NORWAY OR PORTUGAL. MACBRIEN THEN REPORTED THAT COEC HAD NOT CONSIDERED RELOCATION TO FRANCE AND ASKED IF FRENCH REP MIGHT COMMENT ON POSSIBLE RELOCATION TO HIS COUNTRY. REPLY: NO COMMENT.

6. FINALLY, AND AGAIN ON A PERSONAL BASIS, MCAULIFFE TOOK NOTE OF THE PLANNED MOVE OF THE BELGIAN GENERAL STAFF TO A NEW HEADQUARTERS IN EVERE ADJACENT TO NATO HQ. ALTHOUGH NO

JUDGEMENT HAS BEEN MADE ON THE POSSIBILITY OF AN INCREASED THREAT TO EVERE, THE BELGIAN REP MIGHT BE ABLE TO PROVIDE SOME FIGURES ON COSTS OF HARDENING IF BELGIUM PLANNED TO PROVIDE PROTECTION AT THE NEW HQ. BELGIAN REP (TAYMANS) REPLIED THAT HE THOUGHT NO BUNKER WAS PLANNED AS THE BELGIAN GENERAL STAFF WOULD REDEPLOY TO ANOTHER BUNKER IN TIME OF CRISIS.

7. PANSA THEN ANNOUNCED THAT THE NEXT MEETING WOULD BE SCHEDULED WHEN US HAS INSTRUCTIONS ON USE OF INFRASTRUCTURE BUDGET FUNDS FOR THE STUDY. ACTION REQUESTED: WASHINGTON GUIDANCE.

8. COMMENT: IN CORRIDOR CONVERSATION AFTER MEETING CARRAUD (FRANCE) EXPRESSED TO MCAULIFFE AND ROY (CANADA) BEWILDERMENT THAT MACBRIEN EVEN SUGGESTED THAT NATO CONSIDER RELOCATION SITES IN FRANCE. BOTH ROY AND CARRAUD SAID THEY AND THEIR AUTHORITIES NOW SUSPECT THAT COST OF CONSTRUCTING PROTECTED FACILITIES AT EVERE WILL PROVE PROHIBITIVELY

EXPENSIVE, AND THAT ALLIES MIGHT FIND SELVES FORCED AS RESULT FEASIBILITY STUDY TO ADOPT RELOCATION OPTION.  
MCAULIFFE.

CONFIDENTIAL

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